(Original Signature of Member)

117TH CONGRESS 1ST SESSION



To reform and enhance the pay and benefits of Federal wildland firefighters, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

Mr. NEGUSE introduced the following bill; which was referred to the Committee on \_\_\_\_\_

# A BILL

To reform and enhance the pay and benefits of Federal wildland firefighters, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

### **3** SECTION 1. SHORT TITLE; DEFINITIONS.

4 (a) SHORT TITLE.—This Act may be cited as the

5 "Tim Hart Wildland Firefighter Classification and Pay6 Parity Act" or "Tim's Act".

7 (b) DEFINITIONS.—In this Act:

8 (1) DIRECTOR.—The term "Director" means
9 the Director of the Office of Personnel Management.

1	(2) FEDERAL WILDLAND FIREFIGHTER.—The
2	term "Federal wildland firefighter" means any tem-
3	porary, seasonal, or permanent position at the De-
4	partment of Agriculture or the Department of Inte-
5	rior that maintains group, emergency incident man-
6	agement, or fire qualifications, as established annu-
7	ally by the Standards for Wildland Fire Position
8	Qualifications published by the National Wildfire
9	Coordinating Group, and primarily engages in or
10	supports wildland fire management activities, includ-
11	ing forestry and rangeland technicians and positions
12	concerning aviation, engineering heavy equipment
13	operations, or fire and fuels management.
14	(3) Secretaries.—The term "Secretaries"
15	means the Secretary of Agriculture and the Sec-
16	retary of Interior.
17	SEC. 2. FEDERAL WILDLAND FIREFIGHTER OCCUPATIONAL
18	SERIES, PAY, RECRUITMENT, AND RETEN-
19	TION.
20	(a) Occupational Series.—
21	(1) ESTABLISHMENT; DETERMINATION.—Not
	(1) $ESTABLISHMENT; DETERMINATION.$ —NOU
22	later than 1 year after the date of enactment of this
22 23	
	later than 1 year after the date of enactment of this

1	fication series (if one series, to be designated as
2	the "Wildland Firefighter Series") for Federal
3	wildland firefighter positions; and
4	(B) the Secretaries shall determine each
5	position within the Department of Agriculture
6	and the Department of Interior that qualifies as
7	a Federal wildland firefighter position.
8	(2) Election.—Any individual employed as a
9	Federal wildland firefighter in a covered 6C position
10	(or any successor position) on the date on which any
11	classification series established under paragraph $(1)$
12	takes effect may elect—
13	(A) to remain in the occupational series in
14	which the individual is classified on that date;
15	or
16	(B) to be transferred to any occupational
17	series established under paragraph (1).
18	(b) PAY.—
19	(1) IN GENERAL.—Not later than 1 year after
20	the date of enactment of this Act, there is estab-
21	lished a pay scale for Federal wildland firefighter
22	positions within any classification series established
23	under subsection (a). Under such scale, the min-
24	imum rate of basic pay for any position shall be not
25	less than the rate of pay for step 3 of GS—6 of the

General Schedule, as adjusted by the pay locality
 designated as "Rest of U.S." under section 5304 of
 title 5, United States Code.

4 (2) ANNUAL ADJUSTMENTS.—Notwithstanding 5 any other provision of law, beginning in the first pay 6 period beginning on or after the date that the pay 7 scale is established under paragraph (1) and annu-8 ally thereafter, the basic rate of pay for each Fed-9 eral wildland firefighter occupying a position within 10 such pay scale shall be increased by not less than 11 the percentage equal to the percent change in the 12 Consumer Price Index (all items—United States city 13 average), published monthly by the Bureau of Labor 14 Statistics, for December of the preceding year over 15 such Consumer Price Index for the December of the 16 year prior to the preceding year, adjusted to the 17 nearest one-tenth of 1 percent.

(3) COMPENSATION COMPARABLE TO NON-FEDERAL FIREFIGHTERS.—Not later than 1 year after
the date the pay scale is established under paragraph (1), the Secretaries shall submit a report to
Congress on whether pay, benefits, and bonuses provided to Federal wildland firefighters are comparable
to the pay, benefits, and bonuses provided for non-

Federal firefighters in the State or locality where
 Federal wildland firefighters are based.

3 (4)HAZARDOUS DUTY PAY.—Each Federal 4 wildland firefighter in any classification series estab-5 lished under subsection (a) carrying out work com-6 pleted during prescribed fire, parachuting, tree 7 climbing over 20 feet, hazard tree removal, and 8 other hazardous work as identified by the Secre-9 taries, shall be entitled to be paid the appropriate 10 differential under section 5545(d) of title 5, United 11 States Code, as if such employee was covered by 12 such subsection. The Director may prescribe regula-13 tions to carry out this paragraph.

14 (c) WORK SCHEDULES.—

15 (1) IN GENERAL.—Consistent with the require-16 ments of this subsection, the Director shall establish 17 guidelines for work schedules for positions within 18 any classification series established under subsection 19 (a) to better account for regular and overtime per 20 workday, work performed when deployed on any re-21 source order, on-call duties, stand-by, travel to and 22 from assignment, and regular days off.

23 (2) RESOURCE ORDER.—

24 (A) IN GENERAL.—When deployed on a re25 source order under the Incident Resource Order

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1 Capability System (or any successor system), a 2 Federal wildland firefighter shall be paid for 3 the period beginning on the receipt of such 4 order and ending when the employee returns 5 from such deployment.

6 (B) WAGES.—A Federal wildland fire-7 fighter shall receive compensation for each hour 8 of each 24-hour period of such deployment, to 9 include hours paid at such firefighter's hourly 10 rate of basic pay and hours of such period paid at a rate equal to one and one-half times such 12 hourly rate of which all is premium pay.

13 (d) OTHER MATTERS.—

14 (1) UNPAID LEAVE TO CARE FOR FAMILY MEM-15 BER.—A Federal wildland firefighter not covered by 16 the Family and Medical Leave Act of 1993 or sub-17 chapter V of chapter 63 of title 5, United States 18 Code, shall be allowed a period of unpaid leave, dur-19 ing each calendar year, not to exceed 180 days in 20 order to care for the spouse, or a son, daughter, or 21 parent, of the employee, if such spouse, son, daugh-22 ter, or parent has a serious health condition. Leave 23 provided under this paragraph shall not accumulate 24 for use in subsequent years.

1	(2) Recruitment and retention bonus.—
2	In order to promote the recruitment and retention of
3	Federal wildland firefighters, the Director, in coordi-
4	nation with the Secretaries, shall establish a pro-
5	gram under which a recruitment or retention bonus
6	of not less than $$1,000$ may be paid to a Federal
7	wildland firefighter in an amount as determined ap-
8	propriate by the Director and the Secretaries. The
9	minimum amount of such bonus in the previous sen-
10	tence shall be increased each year by the Consumer
11	Price Index in the manner prescribed under sub-
12	section (b)(2). Any bonus under this subsection—
13	(A) shall be paid to any primary or sec-
14	ondary Federal wildland firefighter upon the
15	date that such firefighter successfully completes
16	a work capacity test; and
17	(B) may not be paid to any such fire-
18	fighter more than once per calendar year.
19	(3) HOUSING ALLOWANCE.—The Secretaries
20	shall provide a housing allowance to any Federal
21	wildland firefighter deployed to a location more than
22	50 miles from their primary residence. Such allow-
23	ance shall be in an amount determined appropriate
24	by the Secretaries and adjusted based on the cost of
25	housing in the area of deployment.

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#### (4) CAREER TRANSITION.—

2 (A) IN GENERAL.—Not later than one year after the date of enactment of this Act, the Sec-3 4 retaries, shall establish, maintain, coordinate, 5 and operate a voluntary tuition assistance pro-6 gram for Federal wildland firefighters occu-7 pying a permanent position that encompass a 8 broad range of educational experiences (either 9 in-person or through distance-learning), includ-10 ing academic skills development, vocational pro-11 grams, career and technical programs, and pro-12 grams leading to the award of undergraduate 13 and graduate degrees.

(B) AMOUNT.—The program under subparagraph (A) shall provide, not more than
once during each calendar year, a payment of
not less than \$4,000 to each Federal wildland
firefighter who elects to participate in the program.

20 (C) REVIEW.—The Secretaries shall con21 duct an annual review of whether the amount
22 provided under subparagraph (B) is adequate,
23 in consideration of inflation and other effects.

#### 1 SEC. 3. HEALTH PROVISIONS.

2 (a) DATABASE; RECOMMENDATIONS.—Not later than
3 one year after the date of enactment of this Act, the Secre4 taries shall—

5 (1) establish and maintain a publicly accessible,
6 searchable database on a website, to be called the
7 "Federal Wildland Firefighter Cancer and Cardio8 vascular Disease Database", to track chronic disease
9 caused by on-the-job environmental exposure over
10 the lifetimes of current and former Federal wildland
11 firefighters;

(2) update such database not less than on ayearly basis; and

(3) develop and adhere to recommendations on
mitigation strategies to minimize exposure to environmental hazards for Federal wildland firefighters.
(b) MENTAL HEALTH.——

18 (1) MENTAL HEALTH PROGRAM.—Not later
19 than January 1, 2023, the Secretaries shall establish
20 and carry out a program for Federal wildland fire21 fighters for mental health awareness and support.
22 Such program shall include—

23 (A) a mental health awareness campaign;

24 (B) a mental health education and training
25 program that includes an on-boarding cur26 riculum;

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(C) an extensive peer-to-peer mental health support network for Federal wildland firefighters and their immediate family;

4 (D) expanding the Critical Incident Stress 5 Management Program, developing and retaining 6 a larger pool of qualified mental health profes-7 sionals who are familiar with the experiences of 8 the wildland firefighting workforce, and moni-9 toring and tracking mental health in the profes-10 sion to better understand the scope of the issue 11 and develop strategies to assist; and

12 (E) establish and carry out a new and dis-13 tinct mental health support service specific to 14 Federal wildland firefighters and their imme-15 diate family, with culturally relevant and trau-16 ma informed mental health professionals who 17 are readily available, and not subject to any 18 limit on the number of sessions or service pro-19 vided.

20 (2) MENTAL HEALTH LEAVE.—Each Federal
21 wildland firefighter shall be entitled to 7 consecutive
22 days of leave, without loss or reduction in pay, dur23 ing any calendar year. Leave provided under this
24 paragraph shall not—

(A) accumulate for use in succeeding
 years; and

3 (B) be considered to be annual or vacation
4 leave for purposes of section 5551 or 5552 of
5 title 5, United States Code, or for any other
6 purpose.

7 (c) COORDINATION.—In carrying out subsections (a)
8 and (b), the Secretaries may enter into partnerships or
9 cooperative agreements with other Federal agencies, uni10 versities, or non-profit institutions.

11 (d) WORKERS' COMPENSATION PRESUMPTION RE-12 LATING TO FEDERAL WILDLAND FIREFIGHTERS.—

13 (1) IN GENERAL.—Section 8102 of title 5,
14 United States Code, is amended by adding at the
15 end the following:

16 "(c)(1) With regard to any employee who is a Federal wildland firefighter (as that term is defined in section 1(b) 17 of the Tim Hart Wildland Firefighter Classification and 18 Pay Parity Act), a disease specified in paragraph (3) shall 19 be presumed to be proximately caused by the employment 20 21 of such employee, subject to the length of service require-22 ments specified. The disability or death of such an em-23 ployee to such a disease shall be presumed to result from 24 personal injury sustained while in the performance of such 25 employee's duty. Such presumptions may be rebutted by a preponderance of the evidence from the employing agen cy.

3 "(2) Such presumptions apply only if the employee 4 in fire protection activities is diagnosed with the disease 5 for which presumption is sought within 10 years of the 6 last active date of employment as an employee in fire pro-7 tection activities.

8 "(3) The following diseases shall be presumed to be
9 proximately caused by the employment of the employee if
10 the employee has been employed for a minimum of 5 years
11 in aggregate as an employee in fire protection activities:
12 "(A) Heart disease.
13 "(B) Lung disease.

14 "(C) The following cancers:

15 "(i) Brain cancer.

16 "(ii) Cancer of the blood or lymphatic sys-

tems.

17

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18 "(iii) Bladder cancer.

19 "(iv) Kidney cancer.

20 "(v) Testicular cancer.

- "(vi) Cancer of the digestive system.
- 22 "(vii) Skin cancer.
- 23 "(viii) Cancer of the respiratory system.
- 24 "(ix) Breast cancer.

1	"(D) Any other cancer the contraction of which
2	the Secretary of Labor through regulations deter-
3	mines to be related to the hazards to which an em-
4	ployee may be subject.".
5	(2) APPLICATION.—The amendments made by
6	this section shall apply to a covered disability or
7	death that occurs on or after the date of the enact-
8	ment of this Act.
9	SEC. 4. RETIREMENT FOR FIREFIGHTERS.
10	(a) Continuation of Firefighters Pension Cov-
11	ERAGE IN CASE OF DISABILITY.—
12	(1) FERS.—
13	(A) IN GENERAL.—Section 8412(d) of title
14	5, United States Code, is amended—
15	(i) by redesignating paragraphs (1)
16	and (2) as subparagraphs (A) and (B), re-
17	spectively;
18	(ii) by inserting "(1)" before "An em-
19	ployee"; and
20	(iii) by adding at the end the fol-
21	lowing:
22	((2)(A) The term 'affected individual' means an
23	individual covered under this chapter who—
24	"(i) is performing service in a fire-
25	fighter position;

1	"(ii) while on duty, becomes ill or is
2	injured as a direct result of the perform-
3	ance of such duties before the date on
4	which the individual becomes entitled to an
5	annuity under paragraph (1) of this sub-
6	section or subsection (e), as applicable;
7	"(iii) because of the illness or injury
8	described in clause (ii), is permanently un-
9	able to render useful and efficient service
10	in the employee's firefighter position, as
11	determined by the agency in which the in-
12	dividual was serving when such individual
13	incurred the illness or injury; and
14	"(iv) is appointed to a position in the
15	civil service that—
16	"(I) is not a firefighter position;
17	and
18	"(II) is within an agency that
19	regularly appoints individuals to su-
20	pervisory or administrative positions
21	related to the activities of the former
22	firefighter position of the individual;
23	"(B) Unless an affected individual files an
24	election described in subparagraph (E), cred-
25	itable service by the affected individual in a po-

1	sition described in subparagraph (A)(iv) shall
2	be treated as creditable service in a firefighter
3	position for purposes of this chapter and deter-
4	mining the amount to be deducted and withheld
5	from the pay of the affected individual under
6	section 8422.
7	"(C) Subparagraph (B) shall only apply if
8	the affected employee transitions to a position
9	described in subparagraph (A)(iv) without a
10	break in service exceeding 3 days.
11	"(D) The service of an affected individual
12	shall no longer be eligible for treatment under
13	subparagraph (B) if such service occurs after
14	the individual—
15	"(i) is transferred to a supervisory or
16	administrative position related to the ac-
17	tivities of the former firefighter position of
18	the individual; or
19	"(ii) meets the age and service re-
20	quirements that would subject the indi-
21	vidual to mandatory separation under sec-
22	tion 8425 if such individual had remained
23	in the former firefighter position.
24	"(E) In accordance with procedures estab-
25	lished by the Director of the Office of Personnel

1	Management, an affected individual may file an
2	election to have any creditable service per-
3	formed by the affected individual treated in ac-
4	cordance with this chapter without regard to
5	subparagraph (B).
6	"(F) Nothing in this paragraph shall be
7	construed to apply to such affected individual
8	any other pay-related laws or regulations appli-
9	cable to a firefighter position.".
10	(B) TECHNICAL AND CONFORMING AMEND-
11	MENTS.—Chapter 84 of title 5, United States
12	Code, is amended—
13	(i) in section 8414(b)(3), by inserting
14	"(1)" after "subsection (d)";
15	(ii) in section 8415—
16	(I) in subsection (e), in the mat-
17	ter preceding paragraph $(1)$ , by in-
18	serting "(1)" after "subsection (d)";
19	and
20	(II) in subsection $(h)(2)(A)$ , by
21	striking "(d)(2)" and inserting
22	"(d)(1)(B)";
23	(iii) in section $8421(a)(1)$ , by insert-
24	ing "(1)" after "(d)";

1	(iv) in section $8421a(b)(4)(B)(ii)$ , by
2	inserting "(1)" after "section 8412(d)";
3	(v) in section 8425, by inserting " $(1)$ "
4	after "section 8412(d)" each place it ap-
5	pears; and
6	(vi) in section $8462(c)(3)(B)(ii)$ , by
7	inserting "(1)" after "subsection (d)".
8	(2) Implementation.—
9	(A) REGULATIONS.—Not later than 1 year
10	after the date of enactment of this Act, the Di-
11	rector shall promulgate regulations to carry out
12	the amendments made by paragraph (2). Such
13	regulations—
14	(i) shall include a requirement that
15	the head of the agency at which an af-
16	fected employee incurred the applicable ill-
17	ness or injury certifies that such illness or
18	injury—
19	(I) was incurred in the course of
20	the employee's duties; and
21	(II) permanently precludes the
22	employee from rendering useful and
23	efficient service in a firefighter posi-
24	tion but would not preclude the em-
25	ployee or special agent from con-

- tinuing to serve in the Federal service;
   and
  - 3 (ii) shall ensure—
- 4 (I) that, to the greatest extent 5 possible, the head of each agency ap-6 points affected employees to super-7 visory or administrative positions re-8 lated to the activities of the former 9 firefighter position of the employee; 10 and
- 11 (II) that the creditable service of 12 an affected employee that is not in a 13 firefighter position pursuant to an 14 election made under such amendments 15 shall be treated as the same type of 16 service as the firefighter position in 17 which the employee suffered the quali-18 fying illness or injury.
- 19  $(\mathbf{B})$ APPLICATION.—The amendments 20 made by this section shall apply to an indi-21 vidual who suffers an illness or injury described 22 in section 8412(d)(2)(A)(i)(II) of title 5, United 23 States Code, as amended by this subsection, on 24 or after the date that is 2 years after the date 25 of enactment of this Act.

1 (b) DEPOSIT SERVICE.—Notwithstanding any other 2 provision of law, any service performed by an individual 3 as a Federal wildland firefighter on or after January 1, 4 1989, for which retirement deductions under chapter 84 5 of title 5, United States Code, have not been made shall 6 be creditable under such chapter, but only if such fire-7 fighter—

8 (1) submits a written election to the Director;9 and

10 (2) the deposit requirements of section 8411(f)
11 of such title had been met with respect to such serv12 ice.

13 (c) DISABILITY ANNUITY.—Beginning on the date of enactment of this Act, any Federal wildland firefighter 14 15 who suffers from a disease described in section 8102(c)(3)of title 5, United States Code, (as added by section 3(d) 16 17 of this Act) due to environmental job-related exposure, including smoke inhalation, silicate inhalation, and fire-18 19 fighting chemical exposure, shall be considered to be dis-20abled for purposes of section 8451 of such title. Such sec-21 tion 8451 shall be applied to any such firefighter by sub-22 stituting "12 months" for "18 months".

23 (d) INCLUDING OVERTIME AS BASIC PAY.—Section
24 8331(3) of title 5, United States Code, is amended—

1	(1) in subparagraph (H), by striking "and" at
2	the end;
3	(2) in subparagraph (I), by inserting "and"
4	after the semicolon;
5	(3) by inserting after subparagraph (I) the fol-
6	lowing:
7	"(J) with respect to a Federal wildland
8	firefighter (as that term is defined in section
9	1(b) of the Tim Hart Wildland Firefighter
10	Classification and Pay Parity Act), overtime
11	pay received on or after the date of enactment
12	of this subparagraph;"; and
13	(4) in the undesignated matter following sub-
14	paragraph (J) (as added by paragraph (3)), by strik-
15	ing "subparagraphs (B) through (I) of this para-
16	graph" and inserting "subparagraphs (B) through
17	(J) of this paragraph,".
18	(e) Separate Normal-cost Percentage.—Sec-
19	tion 8423(a)(1)(B)(i) of title 5, United States Code, is
20	amended by inserting after "firefighters," the following:
21	"Federal wildland firefighter (as that term is defined in
22	section 1 of the Tim Hart Wildland Firefighter Classifica-
23	tion and Pay Parity Act),".

# 1SEC. 5. PAY PARITY FOR FEDERAL STRUCTURAL FIRE-2FIGHTERS.

3 (a) IN GENERAL.—Not later than 1 year after the date of enactment of this Act, any pay, benefits, and bo-4 5 nuses provided to any Federal structural firefighter shall be comparable with the pay, benefits, and bonuses pro-6 7 vided for Federal wildland firefighters under this Act. Not 8 later than 1 year after the date the pay scale is established under section 2(b)(1), the Director shall submit a report 9 to Congress on whether pay for such Federal structural 10 firefighters is competitive with Federal wildland fire-11 fighters. 12

13 (b) FEDERAL STRUCTURAL FIREFIGHTER DE14 FINED.—In this section, the term "Federal structural fire15 fighter"—

16 (1) has the meaning given the term "fire17 fighter" in section 8401 of chapter 84 of title 5,
18 United States Code; and

19 (2) does not include any Federal wildland fire-20 fighter.